

Report of Locality Manager (West and North West Leeds)

Report to West Leeds (Outer) Area Committee

Date: 10th July 2013

Subject: West and North West Locality Team Service Level Agreement and Performance Summary

Are specific electoral Wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of Ward(s): Calverley & Farsley, Farnley & Wortley, Pudsey		
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number: Appendix number:		

Summary of main issues

1. This report provides an update on performance against the Service Level Agreement (SLA) between West Leeds (Outer) Area Committee and the West-North West Environmental Locality Team. This report covers the period from June 2012 to May 2013.

Recommendations

2. That West Outer Area Committee:
 - note and comment on the performance of the West-North West Locality Team over the past year; and
 - approve the attached Service Level Agreement (SLA) for the delivery of delegated environmental services in 2013/14.

1 Purpose of this report

- 1.1 This report provides an update on performance against the SLA between Outer west Area Committee and the West-North West Environmental Locality Team. This report covers the period from June 2012 to May 2013.

2 Background information

- 2.1 Executive Board approved revisions to the Area Committee Function Schedules to include a new delegated responsibility for Street Cleansing & Environmental Enforcement Services in March 2011. The delegation makes clear the responsibility of Area Committees to negotiate, develop and approve a SLA with the service that achieves, as a minimum, the service standards set by Executive Board. The SLA should determine the principles of deployment of the available resources by:
- the identification of priorities for service delivery annually (both geographical and in terms of types of services delivered), and,
 - the agreement of the most appropriate approaches to be taken to achieve local environmental cleanliness and quality.
- 2.2 The delegation of environmental services to Area Committee means that service resources, mainly staffing, are now devolved. Resources are organised into three wedge based teams for East North-East, South South-East and West North-West, aligned to new Locality Teams. The SLA sets out the detail of the resources which will be allocated to the Area Committees.
- 2.3 The annual SLA for the Outer west Area Committee was agreed in June, 2012.

3 Main issues

- 3.1 Section 6.0 of the SLA sets out the principles and priorities against which the Locality Team's success will be measured. The following section describes performance against these principles and priorities over the last year; whilst the section following describes the SLA for 2013/14 and changes and additions from last year's agreement.

3.2 Summary of Performance against the 2012/13 SLA

- 3.2.1 The following section summarises headline performance against the service principles and priorities described in section 6 of the SLA and service activity as described in section 7 of the SLA.

Service Principles and Priorities - SLA Section 6

- 3.2.2 The service has been working to improve delivery outcomes across Outer west Leeds - in the last 12 months we have worked with numerous residents groups across both of the wards to trial different approaches to cleansing and enforcement.
- 3.2.3 We have now met with members and residents in the area and identified priorities for each ward which underpin the SLA - key areas of focus include more enforcement work on overgrown vegetation across the area, litter patrols and enforcement activity in the key private sector rented areas, bins on streets enforcement, bin-yard clearance and developing an approach to better managing bin-yards. priorities will be reviewed on an on-going basis via the areas committee general purposes sub-group.

3.2.4 The service is using area committee well-being commissioning funds to provide enhanced and targeted services across Outer west to fund CCTV cameras for surveillance in relation to fly-tipping and graffiti etc.

Enhanced Cleansing of Priority HRA Estates

3.2.5 In addition to the regular cleansing service outlined below we have now also recruited a dedicated temporary team to target the environmental conditions in priority housing estates in Inner and Outer west - these include: The Clydes/ New Wortley; The Gambles and Heights; The Bawns, and, The Broadleas.

We have now developed an initial programme of environmental works for the additional team in the above estates which includes regular and enhanced:

- Graffiti removal
- Cutting Back Work
- Road and Pavement Cleansing
- In-depth de-littering
- Ginnell/ Green-space/ Binyard cleansing
- Fly-tipping removal, and,
- Enhanced Environmental Enforcement and preventative interventions

3.2.6 The team consists of 3 staff working Monday to Friday) with a 3.5 tonne vehicle. We are also recruiting to a dedicated enforcement officer position to work along side the cleansing team and support their work - we will have these posts in operation by the end of June. This work will also include improving understanding of what resources are currently being deployed into the above neighbourhoods by the ALMO, Parks & Countryside and the Grounds Maintenance contractor in order to ensure different parts of the Councils environmental services operations are sharing common priorities though joint tasking.

Working With Key Partners:

3.2.7 We have also developed approaches to better joint working and service delivery with the ALMO and Parks & Countryside and have supported residents forums such as the Pudsey and Tyersal Forums or New Farnley Vision Group, to better influence the service and the deployment of team resources. We have also been working to support key crime and grime tasking meetings in Outer west focussed on partnership working with the police and crime reduction agencies.

Service Activity - SLA Section 7

3.2.8 Between 1st June 2012 and 27th May 2013 there were **1,451** requests for service emanating from the Area Committee area. Of these, 612 were for Farnley & Wortley Ward, 425 for Pudsey Ward and 412 for Calverley & Farsley ward. The largest volumes of service requests across all three wards were for fly-tipping, gully cleansing, followed by graffiti (either removal or enforcement), over-grown vegetation, and dog fouling.

3.2.9 In the same period the Locality Team served **52** legal notices across the area - mainly for fly-tipping, over-grown vegetation and bins on streets. **3** FPN's were also issued in the same period.

3.2.10 Covert CCTV funded by Area Committees will also be in place shortly and used across the wedge area to further support enforcement and prosecutions.

3.2.11 A restructure of the enforcement and cleansing supervision part of the Team has taken place and been delivered. This restructure has allowed 12 more flexible, outcome focussed enforcement roles to be established. We have also enhanced the capacity of cleansing

supervision by recruiting a resource and caseworker supervisor to support the two shift supervisors. The gully cleansing service has successfully been integrated into Locality Teams resulting in a more responsive service to local needs. However, further work is required to deliver the necessary improvements to this service area.

Education and Enforcement:

3.2.12 Enforcement work and dog-control work continues to be provided Monday to Friday from 7am to 7pm – evening/ early morning and weekend work is provided by prior arrangement. The majority of enforcement work in Outer west involves responding to requests to service via the contact centre or increasingly from residents and ward members directly.

3.2.13 Key local enforcement priorities have now been identified by ward members, team members and residents. Resources are now being allocated to supporting enhanced enforcement work on these priorities which include:

- Work with the High Schools on littering education,
- Dog fouling awareness and control audits particularly around key parks in all three wards
- Grass verge enforcement policy development,
- Bin-yard cleanliness and control
- Overgrown vegetation,
- Bins on streets,
- Better signs and deterrent to dog-fouling,
- Priority ginnel clean-up and enforcement plan,
- Environmental audits and litter/ dog-fouling patrols,
- Fly-tipping and garden waste on the Bawn Estate
- Bins on streets on the Roseneaths
- Littering on Tong Road and in Pudsey and Farsley Town Centre
- Vehicles for sale on the ring road

3.2.14 The service has delivered a major clean-up scheme in the Wellstones and surrounding areas. It has also worked to raise awareness of problems associated with dog-fouling in across the area and is actively monitoring for dog-fouling.

Cleansing:

3.2.15 **Mechanical Path and Road Sweeping-** The reliability of mechanical cleaning services has improved across the last three reported periods (since August 2012). Whilst snow and ice impacted on the last period's performance, when this is removed, we have improved on the proportions of routes delivered as scheduled. The delivery of manual cleansing as per the schedule has not improved however and further work is required to improve our cover and holiday arrangements to better maintain services when staff are absent. In Outer west we continue to provide daily, weekly, 3 weekly and 12 weekly mechanical sweeping across the four wards - work cycles are based on an 8-day week - this enables an extra day of 'spare' capacity to be programmed in which allows the service to recover days lost due to leave, sickness or vehicle breakdown.

3.2.16 **Manual Litter Picking** - continues to be undertaken on pre-set routes - there are currently 3 manual litter pickers covering neighbourhoods in Outer west each day of the week- a number of litter picking routes have been altered and diverted across the area due to member and resident feedback.

3.2.17 **Litter Bins** - are currently emptied and the immediate vicinity checked for cleanliness by one of the teams litter-bin crews. We continue to meet the SLA commitment that all bins

will be emptied without any over-flowing and that frequencies of visits will be adjusted to ensure this commitment is met.

- 3.2.18 Over the last year **28** additional litter bins have been installed across the area - further new/ replacement bins will be installed over the next 6 months.
- 3.2.19 **Fly-tipping, Hotspot and Bulky Item Teams** - the service continues to deploy its dedicated fly-tipping crews across 7 days. The crews work largely on reactive basis following requests for service from the contact centre or increasingly from residents and member directly -they also monitor and clean regular hot-spot areas proactively such as Woodhall Road, Gibraltar Road, Priesthorpe Road, Calverley Bridge, Troydale Lane, Green Lane and Pipe & Nook Lane. These crews have been successfully used in a flexible way to meet SLA commitments across Outer West ,for example, the crews are now able to support to the leaf-clearance programme across the area as well as being equipped to cut back and remove over-grown vegetation which is an SLA priority. These crews are also used across the area to support additional clean-ups and ginnel clearance activity.
- 3.2.20 **Gullys** - we continue the service the circa 52,000 gully's across WNW Leeds using 2 dedicated crews over 7 days. The crews work on a ward programme basis in the following order: Pudsey, Armley, Bramley Farnley & Wortley, Bramley & Stanningley, Calverley & Farsely, Guiseley and Rawdon, Otley & Yeadon, Kirkstall, Horsforth, Adel & Wharfedale, Weetwood - they are currently working in Guiseley & Rawdon and it is anticipated that each ward can take up to six weeks to complete - one of the 7 days is used for member/ referral reactive activity across WNW. The programmed work is supported by a city-wide wet-spot team which covers known flood/ wet-spot areas and all beanie-blocks. Over the last 6 months we have worked with highways to develop protocols around reporting and mapping collapsed gully's across Outer West and have identified priorities for capital spend to repair key gullies. In terms of programmed cleansing the gully's in Pudsey were cleaned 12 months ago in July 2012, Calverley & Farsley gully's were last cleaned in September, 2011, and Farnley & Wortley gully's were last cleaned in June 2011. It is currently taking approximately 24 months to revisit each ward for programmed cleansing.
- 3.2.21 **Graffiti Removal** - the team currently manages the city-wide graffiti team – we have 2 crews working 7 days a week across the city - we aim to remove all offensive graffiti within 24 hours of receiving reports. The team are also deployed to proactively remove graffiti in known hot-spot locations.
- 3.2.22 **Bush & Ginnel Team** - a number of referrals for each of the wards have been made for to the bush and ginnel team - these form part of the on-going ginnel cleansing work via ward member and sub-group meeting - the locality team now visits key ginnels for cleansing purposes across Outer west and work with Parks & Countryside, West North-West Homes and the Bush and Ginnel Team to cut-back overgrown vegetation in ginnels. Priority Ginnels include:

Calverley & Farsley:

- Priesthorpe / Cote Lane
- Springbank Avenue To Farsley Town Street
- Thornhill Street To Carr Road.
- Thornbury Barrack Underpass
- The Underpass Between Surrey Grove And Owlcotes
- From Asda To New Pudsey Square/ Old Road

Farnley & Wortley:

- Cobden Road.
- Greenhill Lane To Benson Gardens.

- Greenthorpe Hill To Greenthorpe Street.
- Dixon Lane To Highfield Avenue.

Pudsey:

- The Lanes To Richardshaw Road.
- Crawshaw Park To Crawshaw Road.
- Tofts Road To Lower Tofts Road.
- Morrfield Gardens To Windmill Hill.
- Tyersal Road To Tyersal Court.
- Tyersal Road To Tyersal Terrace.

3.2.23 **Needle Team** - we continue to make referrals for needle removals across Outer west to the city-wide needle team.

Service Outcomes - SLA Section 8

3.2.24 The overall measure of cleanliness across the city has improved from 85.9% of sites which were acceptably clean in 2011/12 to 92.0% of sites in 2012/13.

3.2.25 West and North West Locality Team had a budget of £2,773,210 in 2012/13. At year end the service was £67,654 overspent (2.4%). This overspend included a £50,000 identified saving from integration with Parks and Countryside which did not have any identified actions to deliver. The remainder of the over spend was mainly attributable to cover for TU reps on full-time convenor duties.

3.2.26 The net managed budget for 2013/14 is **£2,808,110** and is detailed at Appendix C.

3.2.27 Sickness levels within the service are a continued focus. During 2012/13 West-North West Locality Team staff were on average absent for 16 days per FTE. Whilst we do not have a comparative figure for the team during 2011/12 overall sickness across the whole of citywide cleansing and enforcement has improved from 12.73 days per FTE in 2011/12 to 11.76 days per FTE in 2012/13. The above figures for WNW reflect that fact that there have been had a number of staff on long term sickness whose attendance is being managed in accordance with the Councils managing attendance policy.

3.3 SLA for 2013/14

3.3.1 The SLA for 2013/14 can be found at Appendix A - changes and additions for the year ahead include:

- a) A commitment to agree and regularly inspect priority "sites of concern" in each ward (e.g. ginnels, bottle banks, gullies, laybys, pockets of land).
- b) A programme to be developed to tackle priority sites and problematic arterial routes in each ward that are prone to litter accumulating between the end of the cutting season and beginning of the next (and therefore do not get litter picked by the grounds maintenance contractor in this period).
- c) A menu of additional chargeable services for Members to consider commissioning extra local, targeted provision.

3.3.2 In addition to the service delivery commitments made in the SLA, it is proposed that we also introduce a commitment to support, advise and bring forward local solutions with colleagues in Waste Management Services; using the Area Committee to involve Members and provide greater local accountability and understanding. In Outer west this will be focused on:

- a) where local issues impact on the delivery of a safe, efficient and reliable waste collection service – for example access problems causing “missed” collections,
- b) Developing a menu of domestic waste solutions for areas which will not receive increased recycling services through Alternate Week Collections (AWC), and,
- c) Providing performance information relating to recycling rates across the Area Committee to help identify where there are opportunities to further support and improve recycling by residents and reduce the amount of waste sent to landfill.

3.3.3 Aside from these additional commitments, the basis of the SLA and how the service delivers its core functions remains as it was for 2012/13. However, there will be a number of service improvement/developments that will be progressed during the year that the Area Committee will influence and be involved in. These include:

- a) The creation of one environmental service for the city, based around the successful Locality Teams. This will involve work to agree which elements of environmental cleanliness work currently undertaken in the ALMOs will transfer to Locality Teams. It will provide opportunity to review existing streets cleansing practices and make operational improvements, and,
- b) A review of environmental services that are still delivered citywide with a view to transferring responsibilities and resource to Locality Teams where that makes sense. This will include the Household Bulky Item collection service.

3.3.4 The staffing structure for the West-North West locality team can be found at Appendix B.

3.3.5 The budget available to the Locality Manager to deliver SLA's to the four West-North West area committees can be found at Appendix C.

3.3.6 Local variations to the above basis for the delivery of the service can be negotiated as part of the SLA as an agreed additional, bespoke service, paid for from Wellbeing budget for example – a schedule of costs can be found at Appendix D.

3.4 Equality and Diversity / Cohesion and Integration

3.4.4 A key principle of locality working and the Service Level Agreement is a focus on delivering the best outcome for residents across the area, so that the streets and neighbourhoods in which they live are of an acceptably clean standard. This principle underpins equality and community cohesion, seeking to bring neighbourhoods with poor environmental quality up to an acceptable standard, whilst improving all areas of Leeds.

3.5 Council Policies and City Priorities

3.5.4 The delegation of environmental services to Area Committees, via an approved Service Level Agreement, contributes significantly towards the Stronger Leeds section of the new Safer & Stronger Communities Plan 2011-15. By delivering services at an Area Committee level, the priority to *'ensure that local neighbourhoods are clean'* will be much more achievable.

3.6 Resources and Value for Money

3.6.4 The SLA is transparent about the level of resources available to deliver services within the WNW Locality area over the period. The level of resources within WNW Locality remains broadly as per the levels during 2012/13 municipal year. Further discussions will take place

about resource allocation and deployment at Area Committee, Locality Team and citywide levels.

3.7 Legal Implications, Access to Information and Call In

- 3.7.4 Following revision to the Council's Constitution, the Area Committee has the legal powers to approve the attached Service Level Agreement and therefore formally undertake the delegation of services set out within it.
- 3.7.4 There are no further legal implications.
- 3.7.4 The report contains no information that is deemed exempt or confidential.
- 3.7.4 The Area Committee's decision to approve, or not, the attached Service Level Agreement is eligible for call-in, within the standard five working day period from the date the decision is published.

3.8 Risk Management

- 3.8.4 The Area Committee is being asked to approve the attached Service Level Agreement, which will formalise the partnership arrangements between the West-North West Environmental Locality Team and the Committee. Should the Service Level Agreement not be approved then the Locality Team will still be required to deliver environmental services within the area, however this will be without the significant input of the Area Committee.

4 Conclusions

- 4.1 A significant amount of progress has been made over the period of the first and second SLA. The new SLA for the year ahead has incorporated this learning and the feedback from Elected Members to give us the basis for further improvements over the year ahead.
- 4.2 The SLA will be reviewed annually to inform the production and approval of subsequent agreements for future years, in line with corporate budget cycle and review process.

5 Recommendations

- 5.1 The Area Committee is asked to:
 - a) Note the contents of the report;
 - b) Approve the attached Service Level Agreement (Appendix A).

6 Background documents

- 6.1 Leeds City Council Constitution.
- 6.2 Report: Delegation of Environmental Services – Service Level Agreement, to Area Committee June 2012.
- 6.3 Report: WNW Locality Team Service Level Agreement Performance Update, to Area Committee: December 2012.